

Building and Zoning Department 41 City Hall Place

Plattsburgh, NY 12901 Ph.: 518 563 7707

Fax: 518-563 6426

8-4

## Plattsburgh, New York

## PROCEDURE IN APPEALING THE ZONING ORDINANCE CLASS B VARIANCE

DEADLINE FOR FILING APPLICATION 8/26/22

ZONING BOARD MEETING DATE 9/19/22

The Zoning Board of Appeals has been empowered to hear and decide all appeals to the Zoning Ordinance and to do so the Board holds public meetings once a month.

The attached appeal application must be completely filled out and returned to the office for action by the Zoning Board of Appeals at their monthly meeting. The filing fee for said application is as follows:

> One and Two-family dwellings - \$ 50.00 Multiple Dwellings \$150.00 Commercial Properties \$150.00

All checks should be made payable to the "City Chamberlain". In order for your appeal to be heard in the same month you apply, the appeal form and fee must be received by this office three weeks prior to the scheduled meeting of the Zoning Board of Appeals. All applicants or their representatives should attend the Zoning Board of Appeals Public Meeting of their appeal to answer any questions the Board may have regarding their request.

In filling out the form, please be specific and supply the Zoning Board of Appeals with all the necessary information requested on the form. If you are requesting a variance from the ordinance, you must detail why the literal enforcement of the ordinance will produce an undue hardship, while the variance requested will adhere to the spirit of the ordinance and do substantial justice. Financial disadvantage to the property is no proof of hardship within the purpose of zoning. In addition to the above, an applicant must submit adequate drawings and a site plan of all requests, which will involve any construction, alterations, or physical change of their property. THIRTEEN (13) copies of the entire packet including drawings, site plans and the original application are required (we recommend the plans be approved before the THIRTEEN (13) copies are made).

Before the Zoning Board of Appeals may hear and decide your appeal, this office must first:

- 1. Publish the request in three successive issues of the Press-Republican newspaper not less than five (5) nor more than ten (10) days before the hearings.
- 2. Notify, by letter, all adjoining property owners of your request

This office is responsible for implementing the above requirements.

If there are any questions, please contact this office. Thank you for your cooperation



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Plattsburgh	j	
USE	AREA	
CLASS A VARIANCE	CLASS B VARIANCE	SPECIAL

\_\_\_\_SUP
SPECIAL USE PERMIT

Date.

8/2/22

Appeal No

2331

An application is hereby made to the Zoning Board of Appeals pursuant to the City of Plattsburgh Zoning Ordinance for a variance to allow the property use as herein described.

Applicant:	JULIA MILLER
Applicant's Address:	66 BAILEY AVE PLATTSBURGH, NY 12901
Telephone No.:	518-518-5889
Parcel Identification:	207.10-4-4
Location of Request:	EAST SIDE OF DETACHED GARAGE
Property Owner:	JULIA MILLER
Request Description:	ALLOW ADDITION OF SHED BETWEEN GARAGE + FENCE
FOR STORAGE OF SE	ASONAL EQUIPMENT FOR PROPERTY MAINTENANCE
Zoning District:	RI
Section Appealed:	360-11
Previous Appeal:	No. J Date:
Identify Applicant's Right to Ap	ply for Variance:
Ownership:	Long Term Lease: Contract To Purchase:
Other (Please Explain):	
13 copies of existing	ances must be accompanied by:  and proposed site plan plus original application and proposed floor plan.  DIANNE M KING NOTARY PUBLIC, STATE OF NEW YORK Registration No. 01Kl6351447 Qualified in Clinton County Commission Expires December 5, 20

The Zoning Board of Appeals may impose reasonable conditions and restrictions on the grant of area and use variances provided they are directly related to and incidental to the proposed use of the property. Such conditions shall be consistent with the spirit and intent of the zoning law, and shall be imposed for the purpose of minimizing any adverse impact such variance may have on the neighborhood or community.

Signature (Owner/Applicant)

JULIA J. MILLER

Print First and Last Name

Notary Public

NOTARY PUB. STATE OF NEW YORK Registration 1, Ki6351447 Qualify 12, for County

\*Signatures other than Property Owner require a Lett Companies therization to apply 20

## ZONING BOARD OF APPEALS

CITY HALL

#### PLATTSBURGH, NEW YORK 12901

#### STANDARDS OF PROOF - AREA VARIANCE

A. The applicant for an area variance is not entitled to an area variance unless he has furnished competent proof to satisfy the "practical difficulty standard" and that the variance, if granted will not alter the essential character of the neighborhood.

In order to satisfy the practical difficulty standard, the applicant must prove that the Zoning Ordinance as it applies to his land cromes significant economic injury and that the variance, if granted, will not produce a substantial change in the character of the neighborhood. The courts of this state hold that "significant economic injury cannot be established except by dollars and cents proof which includes:

1. The original purchase price of the premises.

2. The current market value of the premises without an area variance.

3. The projected market value of the premises with the variance having been granted."

"Projected market value" in item 3 does not include any cost of valuation for the proposed construction. It includes only the current market value without any variance plus the "value of the right to build." The "value of the right to build" may be said to be the "value of the building permit". How much more valuable is the entire property with a building permit allowing the future construction of the proposed work? Projected market value which includes the value of the work to be constructed will be rejected.

Projected market value can be best shown by the in-person testumony of a real estate appraiser who is present at the hearing. Written appraisals may be less satisfactory because the writer is not present to answer any questions:

The difference between the current market value without the variance and the projected market value with the variance is the amount of economic injury. If the Zoning Board of Appeals determines that this economic injury is significant, then the applicant may be entitled to the area variance.

However, if a town official comes forward at the hearing with testimony establishing that it is important in this particular instance to enforce the Zoning Ordinance as it is written, in order to protect the health, safety and welfare, then the application must be denied. It is important to note that such testimony must be by a town official or someone hired by the town to give the testimony. If the Zoning Board of Appeals Ordinance as written, then the applicant is important in this case to enforce the Zoning Ordinance as written, then the applicant is not entitled to the area variance, unless he presents further testimony that the enforcement of the ordinance as written will deprive him of any reasonable use of his land. If applicant proves that, then he is entitled to the area variance.

B. The second question to be determined by the Zoning Board of Appeals is whether the the propose will alte the essential character of the neignborhood. Will a substantial detriment to adjoining properties be created? If it will, then the variance may be denied.

## C. Other Grounds for Denial:

- 1. Whether the variance applied for is the minimum variance that is necessary.
- 2. Is the variance sought one that is merely desirable for the greater enjoyment of the property, as opposed to one that is necessary for continued practical utilization of the premises? (Bielak v. Zoning Board of Appeals, 78 AD 2d 435).

### **ZONING BOARD OF APPEALS**

CITY HALL

PLATTSBURGH, NEW YORK 12901

-2-

### STANDARDS OF PROOF - AREA VARIANCE

- 3. Is this hardship self-created? An area variance cannot be denied solely on the ground of self-created hardship, but is a factor to be considered.
- 4. Is the plight of the owner due to personal problems of the owner as opposed to matters dealing with the land or buildings? While an area variance may not be denied solely on this basis, it is a factor to be considered.

## Area Variances Standards

The state statues define area variances as: "') authorization whethe zoning board of appeals for the use of and in a manner whis not allowed by dimensional or physical requirements of applicable zoning regulations."

General Dira Daw, 81-b(1)

The state statues then go or to provide the zoring board with the standards for granting the area variances;

- "(b) In making it's determination, the order glocard shall to einto consideration the benefit to the applicant if the variance = granted, as weighed against the detriment to the health, safety as welfare of the neighborhood or community by sing grant. In maxisuch determination the board shall also consider:
- (1) whether an undesirable change will approduced in a character of the neighborhood or a detrine a nearby propert will be created by the granting of the area (2) and (3).
- (2) whether the benefit sought by the applicant can achieved by some method feasible for the applicant to pursue, stimulation and area variance;
  - (3) whether the requested area variance is substantial;
- (4) whether the proposed variance will the in adverse effect or impact on the physical or environmental condition in the neighborhood or district; and
- (5) whether the alleged difficulty was self-created; which consideration shall be relevant to the decision of the board of appeals, but shall not necessarily preclude the granting of the area variance.

The board of appeals , in the granting of area variances, short grant the minimum variance that it shall seem necessary by adequate and at the same time preserve and protes the character of the neighborhood and the health, safety and welfare of the community."

## Area or Dimensional Variances

Area variances may be granted where setback, frontage, lot size or yard requirements of this Code cannot be reasonably met. In making it's determination the ZBA shall take into consideration the benefit to the applicant if the variance is granted, as weighed against the detriment to the health, safety and welfare of the neighborhood or community by such grant. In making such determinations the board shall also consider the following criteria:

Please give a written response to each section.

(1) Will an undesirable change be produced to the character of the neighborhood or a detriment to nearby properties be created by the granting of the area variance?

No.

(2) Can the benefit sought by the applicant be achieved by some method, feasible to the applicant to pursue, other than an area variance?

No.

(3) Is the requested area variance substantial?

No.

(4) Will the proposed variance have an adverse effect or impact the physical or environmental conditions in the neighborhood?

No.

(5) Has the alleged difficulty been self-created? This information shall be relevant to the decision of the board but shall not necessarily preclude granting of the variance.

# Variances

One of the basic powers given by law to a zoning board of appeals is called the "variance" power. The board has the authority to "vary," or modity, the strict letter of a zoning ordinance or local law in cases where this strict interpretation could cause practical difficulties or unnecessary hardships for an individual.

Appeals boards are frequently confronted with requests for variances. There are two types of requests that come before the board, and the standards by which they are judged differ. A use variance is a request to utilize property for a use or activity which is not permitted by the zoning ordinance, and the applicant must demonstrate "unnecessary hardship." An area variance is a request for relief from dimensional standards contained in the zoning ordinance, and it requires a demonstration of "practical difficulty."

The basic standards for determining unnecessary hardship and practical difficulty have been established and refined by the courts in numerous cases.

## Use Variance

An individual who wants to utilize property for a use that is not permitted by the zoning ordinance must apply for a use variance. An applicant for a use variance must demonstrate unnecessary hardship by satistying each of the following three tests:

#### 1. Uniqueness

The applicant must prove that there are certain features or conditions of the land that are not generally applicable throughout the zone AND that these features make it impossible to earn a reasonable return without some adjustment. If the features or conditions are generally applicable throughout the district, a variance should not be granted. In those situations where the difficulty is shared by others, the relief should be accomplished by an amendment to the zoning ordinance, not a variance.

#### 2. Reasonable Return

The applicant must demonstrate an inability to realize a reasonable return under any of the uses permitted by the zoning ordinance. There must be a "dollars and cents" proof of the applicant's inability to realize reasonable return; speculation or qualitative assessment is inadequate. Failure to realize the highest return is not considered a hardship.

#### 3. Character

The applicant must prove that the requested modification will not change the character or quality of the neighborhood. In addition, the "spirit" of the ordinance or local law should be preserved.

The applicant for a use variance must meet all three tests before the appeals board may grant relief. A use variance should not be granted if the "unnecessary hardship" was created by the applicant. If the appeals board grants a use variance to an applicant who has falled to meet each of the tests, it runs the risk of assuming the function of the legislative body and making a decision contrary to the legislative intent of the zoning ordinance.

An increasing number of use variance requests is often the sign of an "aged" zoning regulation. The appeals board should not circumvent the legislative process by granting use variances. Instead, the appeals board should advise the governing body of the need to reexamine and amend the zoning ordinance.

## Area Variance

In the case of an area variance, the applicant is seeking modification of dimensional standards, such as yard requirements, set-back lines, lot coverage, frontage requirements or density regulations, so that the property may be utilized for one of the uses permitted by the zoning ordinance. The appeals board may grant relief if the applicant can demonstrate that strict compliance with the regulations would cause practical difficulty.

The determination of practical difficulty is a three-step process. 3

- First, the applicant must demonstrate that the application of the zoning ordinance to his property causes significant aconomic injury.
- 2. Once the applicant has demonstrated economic injury, then the municipality must show that the regulation in question is reasonably related to a legitimate exercise of the police power.
- 3. Last, assuming the municipality has met its burden of proof, the applicant must demonstrate that the restrictions, as strictly applied in his case, are unrelated to the public health, safety or welfare for the community and that granting the variance will not adversely affect the community.

In making a determination of practical difficulty, the appeals board may consider: 4

- 1. How substantial the variation is in relation to the requirement;
- 2. The potential effect of increased density on available municipal, county and state facilities and ser-
- 3. Whether the variance will cause a substantial change in the character of the neighborhood;
- 4. Whether the difficulty can feasibly be mitigated by some other method; or
- .5. Whether the interests of justice will be served in granting the variance.

The appeals board should grant the minimum railed necessary to allow reasonable use of the land in question. Not every applicant for an area variance is automatically entitled to receive railed. Each application should be carefully considered against the requirement for proof of practical difficulty.

## Summary

The major difference between a use variance and an area variance involves the use of the property. An area variance results in a modification of physical restrictions so that an allowable use may be established on the property. By contrast, a use variance permits the establishment of a use which is prohibited by the zoning ordinance and the zoning map. It is for this reason that the standards for a use variance are more stringent than the standards established for an area variance.

Frequently, the appeals board is encouraged to make legislative decisions under the guise of use variance, requests. The appeals board should exercise caution when confronted with a request for a use variance, and only grant those which meet the tests established for determining unnecessary hardship. The appeals board should resist the inclination to correct deficiencies in the zoning ordinance through the exercise of its variance power. If particular provisions of the zoning ordinance are inappropriate or unjust, the appeals board should recommend that the legislative body (City Council, Town Board, Board of Trustees) take the necessary steps to amend the ordinance or local lew.

Otto v. Stelahilber, 282 NY 71 (1939), Yillage of Bronxville v. Francis, 150 NYS 2d 906 (1956); layers Estates v. Raynor, 22 NY 2d 417 (1968); Douglaston Civic Association, Inc. v. Kiala, 51 NY 2d 963 (1930).

25 avetteville v. Jarrold, 53 NY 2d 254 (1981).

" 3Fulling v. Palumbo, 21 NY 2d 30 (1967); National Merrit, Inc. v. Werst, 41 NY 2d 438 (1977).

Weschsberger v. Michalls, 19 Misc 2d 909 (1959).

Department of Planning



Note:

This Tech Memo was prepared by the Department of Planning as an Informational publication for municipal governments. It is not intended to be a legal opinion.

## 617.20 Appendix B Short Environmental Assessment Form

### Instructions for Completing

Part 1 - Project Information. The applicant or project sponsor is responsible for the completion of Part 1. Responses become part of the application for approval or funding, are subject to public review, and may be subject to further verification. Complete Part 1 based on information currently available. If additional research or investigation would be needed to fully respond to any item, please answer as thoroughly as possible based on current information.

Complete all items in Part 1. You may also provide any additional information which you believe will be needed by or useful to the lead agency; attach additional pages as necessary to supplement any item.

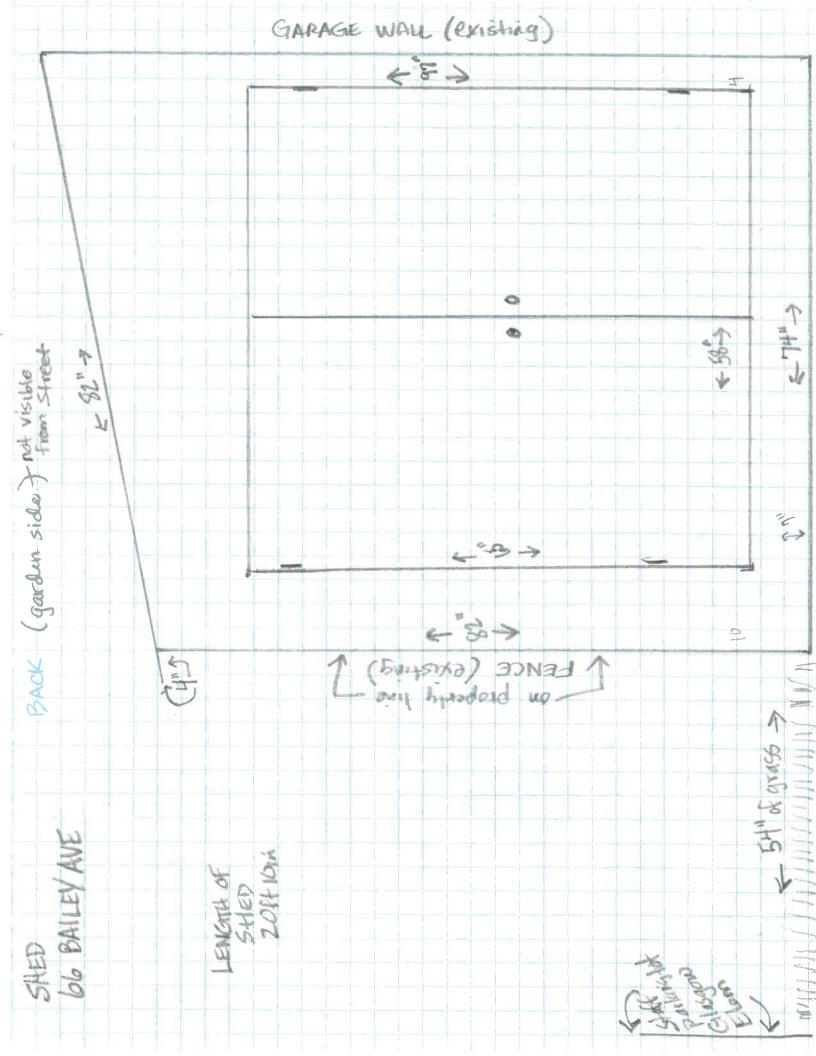
Part 1 - Project and Sponsor Information	
Name of Action or Project:  STORAGE SHED	
Project Location (describe, and attach a location map):	
EAST SIDE OF PROPERTY 66 BAILEY AVE	
Paint Description of Day	
ENCLUSE SPACE BETWEEN DETACHET TO PROVIDE STURAGE FOR SEASON PROPERTY MAINTENANCE.	ALEQUIPMENT FOR
Name of Applicant or Sponsor.	Telephone. 518-518-5889
JULIA J. MILLER	E-Mail jmiller 5148@ qmailcom
Address: 66 BAILEY AVE	Jimter or sale gridación
CHY/PO: PLATTSBURGU	State Zip Code NY 12901
1. Does the proposed action only involve the legislative adoption of a plan, i administrative rule, or regulation?  If Yes, attach a narrative description of the intent of the proposed action and may be affected in the municipality and proceed to Part 2. If no, continue to	the environmental resources that
2. Does the proposed action require a permit, approval or funding from any If Yes, list agency(s) name and permit or approval	
3.a. Total acreage of the site of the proposed action?  b. Total acreage to be physically disturbed?  c. Total acreage (project site and any contiguous properties) owned or controlled by the applicant or project sponsor?	50 sq ft acres c sq ft acres acres
4. Check all land uses that occur on, adjoining and near the proposed action  Urban Rural (non-agriculture) Industrial Comm  Forest Agriculture Aquatic Other (	ercial Mesidential (suburban) specify): School parking lot

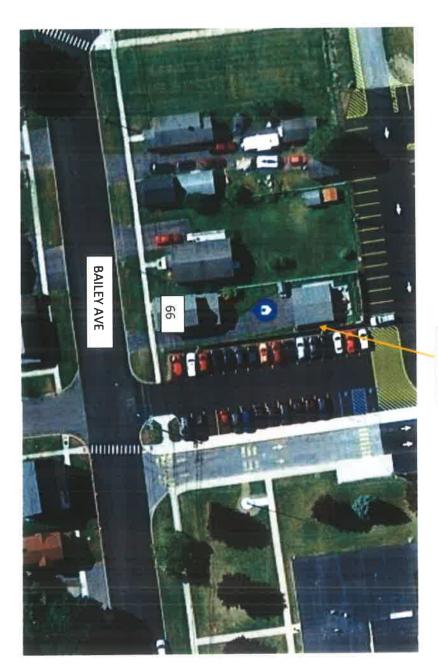
5. Is the proposed action, a. A permitted use under the zoning regulations?	at .	N/A
(b) Consistent with the adopted comprehensive plan?		
6. Is the proposed action consistent with the predominant character of the existing built or natural landscape?	NO	YES
7. Is the site of the proposed action located in, or does it adjoin, a state listed Critical Environmental Area?  If Yes, identify	NO	YES
8. a. Will the proposed action result in a substantial increase in traffic above present levels?	NO	SES
b. Are public transportation service(s) available at or near the site of the proposed action?		
c. Are any pedestrian accommodations of bicycle routes available on or near site of the proposed action?	1	
9. Does the proposed action meet or exceed the state energy code requirements?  If the proposed action will exceed requirements, describe design features and technologies	NO	YES
10. Will the proposed action connect to an existing public/private water supply?	NO	YES
If No, describe method for providing potable water:		
11. Will the proposed action connect to existing wastewater utilities?	NO.	YES
If No, describe method for providing wastelwater treatment		
12. a. Does the site contain a structure that is listed on either the State or National Register of Historic Places?	NO.	YES
b. Is the proposed action located in an archeological sensitive area?	1	
13. a. Does any portion of the site of the proposed action, or lands adjoining the proposed action, contain wetlands or other waterbodies regulated by a federal, state or local agency?	NO.	YES
b. Would the proposed action physically alter, or encroach into, any existing wetland or waterbody? If Yes, identify the wetland or waterbody and extent of alterations in square feet or Bures.		
14. Identify the typical habitat types that occur on, or are likely to be found on the project site. Check all that   Shoreline Forest Agricultural/grasslands Early mid-successional	apply	
☐ Wetland ☐ Urban ☑ Suburban		
15. Does the site of the proposed action contain any species of animal, or associated habitats, listed	NO	NEV.
by the State or Federal government as threatened or endangered?	LY	
(16) Is the project site located in the 100 year flood plain?	NO.	YES
17. Will the proposed action create storm water discharge, either from point or non-point sources?  If Yes,	NO	YES
a. Will storm water discharges flow to adjacent properties?		M
b. Will storm water discharges be directed to established conveyance systems (runoff and storm drains)?  If Yes, brighly describe:  Parking lot has storm drains		

If	es, explain purpose and size:	1 1	
19	Has the site of the proposed action or an adjoining property been the location of an active or close	cd b	OY
12,0	solid waste management facility?		
If	Yes, describe:		
20.	Has the site of the proposed action or an adjoining property been the subject of remediation (ongo	oing of	NO
	completed) for hazardous waste?	omg er	/
II Y	es, describe:		$\checkmark$
KN Ap	FFIRM THAT THE INFORMATION PROVIDED ABOVE IS TRUE AND ACCURATE TOWNLEDGE  plicant/sponsor name. Dulia Miller  Date: 8/	2/22	231 (
	estions in Part 2 using the information contained in Part 1 and other materials submitted by the price erwise available to the reviewer. When answering the questions the reviewer should be guided becomes been reasonable considering the scale and context of the proposed action?"	y the concep	t "Har
	erwise available to the reviewer. When answering the questions the reviewer should be guided b		
	erwise available to the reviewer. When answering the questions the reviewer should be guided be consessed action?"	No, or small impact	Mo to
	erwise available to the reviewer. When answering the questions the reviewer should be guided b	No, or small impact may	Mo to in
	erwise available to the reviewer. When answering the questions the reviewer should be guided be consess been reasonable considering the scale and context of the proposed action?"  Will the proposed action create a material conflict with an adopted land use plan or zoning	No, or small impact may	Mo to in
res <sub>1</sub>	erwise available to the reviewer. When answering the questions the reviewer should be guided be consess been reasonable considering the scale and context of the proposed action?"  Will the proposed action create a material conflict with an adopted land use plan or zoning regulations?	No, or small impact may	Mo to in
res <sub>1</sub>	will the proposed action create a material conflict with an adopted land use plan or zoning regulations?  Will the proposed action create a material conflict with an adopted land use plan or zoning regulations?	No, or small impact may	Mo to in
2. 3. 4.	will the proposed action create a material conflict with an adopted land use plan or zoning regulations?  Will the proposed action result in a change in the use or intensity of use of land?  Will the proposed action impair the character or quality of the existing community?  Will the proposed action have an impact on the environmental characteristics that caused the	No, or small impact may	Mo to in
2. 3. 4.	will the proposed action result in a change in the use or intensity of use of land?  Will the proposed action impair the character or quality of the existing community?  Will the proposed action have an impact on the environmental characteristics that caused the establishment of a Critical Environmental Area (CEA)?	No, or small impact may	Mo to in
2. 3. 4. 5. 6.	will the proposed action result in a change in the use or intensity of use of land?  Will the proposed action impair the character or quality of the existing community?  Will the proposed action have an impact on the environmental characteristics that caused the establishment of a Critical Environmental Area (CEA)?  Will the proposed action result in an adverse change in the existing level of traffic or affect existing infrastructure for mass transit, biking or walkway?  Will the proposed action cause an increase in the use of energy and it fails to incorporate	No, or small impact may	Mo to in
2. 3. 4. 5. 6.	will the proposed action result in a change in the use or intensity of use of land?  Will the proposed action impair the character or quality of the existing community?  Will the proposed action have an impact on the environmental characteristics that caused the establishment of a Critical Environmental Area (CEA)?  Will the proposed action result in an adverse change in the existing level of traffic or affect existing infrastructure for mass transit, biking or walkway?  Will the proposed action cause an increase in the use of energy and it fails to incorporate transmally available energy conservation or renewable energy opportunities?  Will the proposed action impact existing:	No, or small impact may	Mo to in
2. 3. 4. 5. 6. 7.	will the proposed action result in a change in the use or intensity of use of land?  Will the proposed action impair the character or quality of the existing community?  Will the proposed action have an impact on the environmental characteristics that caused the establishment of a Critical Environmental Area (CEA)?  Will the proposed action result in an adverse change in the existing level of traffic or affect existing infrastructure for mass transit, biking or walkway?  Will the proposed action cause an increase in the use of energy and it fails to incorporate reasonably available energy conservation or renewable energy opportunities?  Will the proposed action impact existing:  a. public / private water supplies?	No, or small impact may	Mo to in

		No, or small impact may occur	Moderate to large impact may
10. Will the proposed action result in an increase in the potenti problems?	ial for erosion, flooding or drainage		
11. Will the proposed action create a hazard to environmental re	esources or human health?		
Part 3 - Determination of significance. The Lead Agency is a question in Part 2 that was answered "moderate to large impact element of the proposed action may or will not result in a significant 3 should, in sufficient detail, identify the impact, including the project sponsor to avoid or reduce impacts. Part 3 should alway or will not be significant. Each potential impact should be aduration, irreversibility, geographic scope and magnitude. Also cumulative impacts.	may occur", or if there is a need to ex- icant adverse environmental impact, is any measures or design elements that so explain how the lead agency deter assessed considering its setting, proba	cplain why please comp t have been mined that ability of or	a particular plete Part 3 included by the impact courring,
Check this box if you have determined, based on the information that the proposed action may result in one or more pote environmental impact statement is required.  Check this box if you have determined, based on the information that the proposed action will not result in any significant.	entially large or significant adverse in rmation and analysis above, and any	npacts and	an
Name of Lead Agency	Date		
Print or Type Name of Responsible Officer in Lead Agency	Title of Responsible	Officer	
Signature of Responsible Officer in Lead Agency	Signature of Preparer (if different	from Respo	onsible Officer

(6)		
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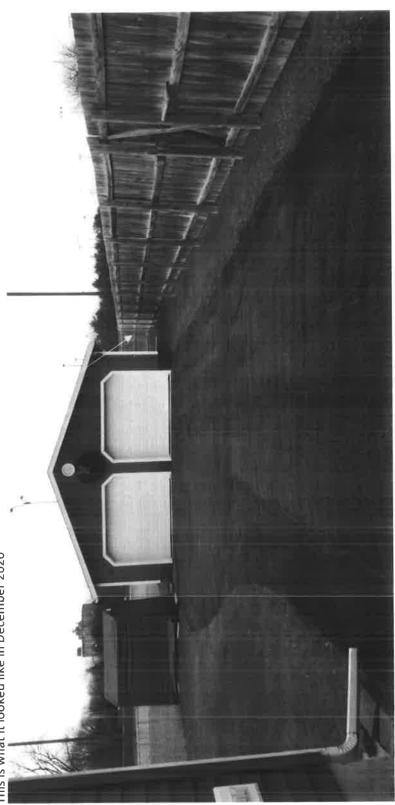


It was removed by City School District whenthey were doing the parking lot in Summer 2021. So the fence is the property line as far as I can tell. The property line was marked by the stump of a telephone pole when I bought the house in 2000.



This is what it looked like in December 2020

66 Bailey Ave



Shed area

This is what it looked like in October 2021 when I put up a tent to cover it. Pallets and plywood make up the floor.















But the tent was an eyesore – in my opinion – so I decided to make it sturdier and more attractive. I did not realize I needed a building permit to simply enclose a space between my existing fence and the existing garage—with no real neighbor on the other side of the fence.

This is what I have begun to build (July 2022) to replace the tent. The left picture is the front side now (the right is what it looked like before)





